CERTIFICATION OF ENROLLMENT

ENGROSSED SUBSTITUTE HOUSE BILL 2493

Chapter 22, Laws of 2010

61st Legislature 2010 1st Special Session

TAXATION--CIGARETTES AND TOBACCO PRODUCTS

EFFECTIVE DATE: 05/01/10

Passed by the House April 12, 2010 Yeas 54 Nays 43

FRANK CHOPP

Speaker of the House of Representatives

Passed by the Senate April 12, 2010 Yeas 28 Nays 17

BRAD OWEN

President of the Senate

Approved April 23, 2010, 1:38 p.m.

CERTIFICATE

I, Barbara Baker, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **ENGROSSED SUBSTITUTE HOUSE BILL** 2493 as passed by the House of Representatives and the Senate on the dates hereon set forth.

BARBARA BAKER

Chief Clerk

FILED

April 23, 2010

CHRISTINE GREGOIRE

Governor of the State of Washington

Secretary of State State of Washington

ENGROSSED SUBSTITUTE HOUSE BILL 2493

AS AMENDED BY THE SENATE

Passed Legislature - 2010 1st Special Session

State of Washington 61st Legislature 2010 Regular Session

By House Finance (originally sponsored by Representatives Cody, Williams, Pedersen, Kagi, Nelson, Orwall, McCoy, Dickerson, White, Hunt, Darneille, Moeller, and Roberts)

READ FIRST TIME 03/10/10.

AN ACT Relating to the taxation of cigarettes and other tobacco products; amending RCW 82.24.020, 82.24.026, 82.26.010, 82.26.020, and 82.26.030; adding a new section to chapter 82.26 RCW; creating new sections; repealing RCW 82.24.027 and 82.24.028; providing an effective date; and declaring an emergency.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. It is the intent of the legislature to use
revenue raised from taxes levied on the sales of cigarettes and other
tobacco products to fund basic health care services.

10 **Sec. 2.** RCW 82.24.020 and 2009 c 479 s 66 are each amended to read 11 as follows:

(1) There is levied and ((there shall be)) collected as provided in this chapter, a tax upon the sale, use, consumption, handling, possession, or distribution of all cigarettes, in an amount equal to ((one and fifteen one-hundredths)) <u>12.125</u> cents per cigarette.

16 (2) ((An additional tax is imposed upon the sale, use, consumption, 17 handling, possession, or distribution of all cigarettes, in an amount 18 equal-to-five-hundred-twenty-five-one-thousandths-of-a-cent-per 1 cigarette. All - revenues - collected - during - any - month - from - this
2 additional - tax - shall - be - deposited - in - the - state - general - fund - by - the
3 twenty - fifth day of the following month.

4 (3) An additional tax is imposed upon the sale, use, consumption, 5 handling, possession, or distribution of all cigarettes, in an amount 6 equal to two and five one-hundredths cents per cigarette. All revenues 7 collected during any month from this additional tax shall be deposited 8 in-the-state-general-fund-by-the-twenty-fifth-day-of-the-following 9 month.

10 (4))) Wholesalers subject to the payment of this tax may, if they 11 wish, absorb five one-hundredths cents per cigarette of the tax and not 12 pass it on to purchasers without being in violation of this section or 13 any other act relating to the sale or taxation of cigarettes.

14 (((5))) (3) For purposes of this chapter, "possession" ((shall)) 15 means both (a) physical possession by the purchaser and, (b) when 16 cigarettes are being transported to or held for the purchaser or his or 17 her designee by a person other than the purchaser, constructive 18 possession by the purchaser or his or her designee, which constructive 19 possession ((shall-be)) is deemed to occur at the location of the 20 cigarettes being so transported or held.

21 (((6))) (4) In accordance with federal law and rules prescribed by 22 the department, an enrolled member of a federally recognized Indian tribe may purchase cigarettes from an Indian tribal organization under 23 24 the jurisdiction of the member's tribe for the member's own use exempt 25 from the applicable taxes imposed by this chapter. Except as provided in subsection $\left(\left(\frac{7}{7}\right)\right)$ <u>(5)</u> of this section, any person, who purchases 26 27 cigarettes from an Indian tribal organization and who is not an enrolled member of the federally recognized Indian tribe within whose 28 jurisdiction the sale takes place, is not exempt from the applicable 29 30 taxes imposed by this chapter.

31 (((7))) <u>(5)</u> If the state enters into a cigarette tax contract or 32 agreement with a federally recognized Indian tribe under chapter 43.06 33 RCW, the terms of the contract or agreement ((shall)) take precedence 34 over any conflicting provisions of this chapter while the contract or 35 agreement is in effect.

36 **Sec. 3.** RCW 82.24.026 and 2009 c 479 s 67 are each amended to read 37 as follows:

(1) In addition to the tax imposed upon the sale, use, consumption,
 handling, possession, or distribution of cigarettes set forth in RCW
 82.24.020, there is imposed a tax in an amount equal to three cents per
 cigarette.

5 (2) The revenue collected under this section ((shall)) <u>must</u> be 6 deposited as follows:

7 (a) ((28.5)) <u>14</u> percent ((shall)) <u>must</u> be deposited into the 8 general fund.

9 (b) The remainder ((shall)) <u>must</u> be deposited into the education 10 legacy trust account.

11 **Sec. 4.** RCW 82.26.010 and 2005 c 180 s 2 are each amended to read 12 as follows:

13 The definitions in this section apply throughout this chapter 14 unless the context clearly requires otherwise.

(1) "Tobacco products" means cigars, cheroots, stogies, periques, 15 16 granulated, plug cut, crimp cut, ready rubbed, and other smoking tobacco, snuff, snuff flour, cavendish, plug and twist tobacco, fine-17 cut and other chewing tobaccos, shorts, refuse scraps, clippings, 18 cuttings and sweepings of tobacco, and other kinds and forms of 19 20 tobacco, prepared in such manner as to be suitable for chewing or 21 smoking in a pipe or otherwise, or both for chewing and smoking, and any other product, regardless of form, that contains tobacco and is 22 23 intended for human consumption or placement in the oral or nasal cavity 24 or absorption into the human body by any other means, but ((shall)) does not include cigarettes as defined in RCW 82.24.010. 25

26 (2) "Manufacturer" means a person who manufactures and sells27 tobacco products.

(3) "Distributor" means (a) any person engaged in the business of 28 selling tobacco products in this state who brings, or causes to be 29 30 brought, into this state from without the state any tobacco products 31 for sale, (b) any person who makes, manufactures, fabricates, or stores tobacco products in this state for sale in this state, (c) any person 32 engaged in the business of selling tobacco products without this state 33 34 who ships or transports tobacco products to retailers in this state, to 35 be sold by those retailers, (d) any person engaged in the business of 36 selling tobacco products in this state who handles for sale any tobacco

products that are within this state but upon which tax has not been imposed.

3 (4) "Retailer" means any person engaged in the business of selling
4 tobacco products to ultimate consumers.

5 (5)(a) "Sale" means any transfer, exchange, or barter, in any 6 manner or by any means whatsoever, for a consideration, and includes 7 and means all sales made by any person.

8 (b) The term "sale" includes a gift by a person engaged in the 9 business of selling tobacco products, for advertising, promoting, or as 10 a means of evading the provisions of this chapter.

11 (6) "Business" means any trade, occupation, activity, or enterprise 12 engaged in for the purpose of selling or distributing tobacco products 13 in this state.

14 (7) "Place of business" means any place where tobacco products are 15 sold or where tobacco products are manufactured, stored, or kept for 16 the purpose of sale, including any vessel, vehicle, airplane, train, or 17 vending machine.

18 (8) "Retail outlet" means each place of business from which tobacco19 products are sold to consumers.

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(9) "Department" means the department of revenue.

21 (10) "Person" means any individual, receiver, administrator, 22 executor, assignee, trustee in bankruptcy, trust, estate, firm, copartnership, joint venture, club, company, joint stock company, 23 24 business trust, municipal corporation, the state and its departments 25 and institutions, political subdivision of the state of Washington, corporation, limited liability company, association, society, any group 26 of individuals acting as a unit, whether mutual, cooperative, 27 fraternal, nonprofit, or otherwise. The term excludes any person 28 immune from state taxation, including the United States or its 29 instrumentalities, and federally recognized Indian tribes and enrolled 30 31 tribal members, conducting business within Indian country.

32 (11) "Indian country" means the same as defined in chapter 82.2433 RCW.

34 (12) "Actual price" means the total amount of consideration for 35 which tobacco products are sold, valued in money, whether received in 36 money or otherwise, including any charges by the seller necessary to 37 complete the sale such as charges for delivery, freight, 38 transportation, or handling.

1 (13) "Affiliated" means related in any way by virtue of any form or 2 amount of common ownership, control, operation, or management.

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(14) "Board" means the liquor control board.

4 (15) "Cigar" means a roll for smoking that is of any size or shape 5 and that is made wholly or in part of tobacco, irrespective of whether 6 the tobacco is pure or flavored, adulterated or mixed with any other 7 ingredient, if the roll has a wrapper made wholly or in greater part of 8 tobacco. "Cigar" does not include a cigarette.

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(16) "Cigarette" has the same meaning as in RCW 82.24.010.

10 (17) "Manufacturer's representative" means a person hired by a 11 manufacturer to sell or distribute the manufacturer's tobacco products, 12 and includes employees and independent contractors.

13

(18)(a) "Taxable sales price" means:

14 (i) In the case of a taxpayer that is not affiliated with the 15 manufacturer, distributor, or other person from whom the taxpayer 16 purchased tobacco products, the actual price for which the taxpayer 17 purchased the tobacco products;

(ii) In the case of a taxpayer that purchases tobacco products from an affiliated manufacturer, affiliated distributor, or other affiliated person, and that sells those tobacco products to unaffiliated distributors, unaffiliated retailers, or ultimate consumers, the actual price for which that taxpayer sells those tobacco products to unaffiliated distributors, unaffiliated retailers, or ultimate consumers;

(iii) In the case of a taxpayer that sells tobacco products only to affiliated distributors or affiliated retailers, the price, determined as nearly as possible according to the actual price, that other distributors sell similar tobacco products of like quality and character to unaffiliated distributors, unaffiliated retailers, or ultimate consumers;

(iv) In the case of a taxpayer that is a manufacturer selling tobacco products directly to ultimate consumers, the actual price for which the taxpayer sells those tobacco products to ultimate consumers;

(v) In the case of a taxpayer that has acquired tobacco products under a sale as defined in subsection (5)(b) of this section, the price, determined as nearly as possible according to the actual price, that the taxpayer or other distributors sell the same tobacco products 1 or similar tobacco products of like quality and character to 2 unaffiliated distributors, unaffiliated retailers, or ultimate 3 consumers; or

4 (vi) In any case where (a)(i) through (v) of this subsection do not 5 apply, the price, determined as nearly as possible according to the 6 actual price, that the taxpayer or other distributors sell the same 7 tobacco products or similar tobacco products of like quality and 8 character to unaffiliated distributors, unaffiliated retailers, or 9 ultimate consumers.

10 (b) For purposes of (a)(i) and (ii) of this subsection only, 11 "person" includes both persons as defined in subsection (10) of this 12 section and any person immune from state taxation, including the United 13 States or its instrumentalities, and federally recognized Indian tribes 14 and enrolled tribal members, conducting business within Indian country.

15 (c) The department may adopt rules regarding the determination of 16 taxable sales price under this subsection.

(19) "Taxpayer" means a person liable for the tax imposed by thischapter.

19 (20) "Unaffiliated distributor" means a distributor that is not 20 affiliated with the manufacturer, distributor, or other person from 21 whom the distributor has purchased tobacco products.

(21) "Unaffiliated retailer" means a retailer that is not
affiliated with the manufacturer, distributor, or other person from
whom the retailer has purchased tobacco products.

25 (22) "Moist snuff" means tobacco that is finely cut, ground, or 26 powdered; is not for smoking; and is intended to be placed in the oral, 27 but not the nasal, cavity.

28 (23) "Little cigar" means a cigar that has a cellulose acetate
29 integrated filter.

30 **Sec. 5.** RCW 82.26.020 and 2009 c 479 s 70 are each amended to read 31 as follows:

32 (1) There is levied and ((there shall be)) collected a tax upon the 33 sale, handling, or distribution of all tobacco products in this state 34 at the following rate:

35 (a) ((Seventy five)) For cigars except little cigars, ninety-five 36 percent of the taxable sales price of cigars, not to exceed ((fifty)) 37 sixty-five cents per cigar; ((or))

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1 (b) ((Seventy five)) For all tobacco products except those covered 2 under separate provisions of this subsection, ninety-five percent of 3 the taxable sales price ((of-all-tobacco-products-that-are-not 4 cigars));

5 (c) For moist snuff, as established in this subsection (1)(c) and
6 computed on the net weight listed by the manufacturer:

7 (i) On each single unit consumer-sized can or package whose net 8 weight is one and two-tenths ounces or less, a rate per single unit 9 that is equal to the greater of 2.526 dollars or eighty-three and one-10 half percent of the cigarette tax under chapter 82.24 RCW multiplied by 11 twenty; or

12 (ii) On each single unit consumer-sized can or package whose net 13 weight is more than one and two-tenths ounces, a proportionate tax at 14 the rate established in (c)(i) of this subsection (1) on each ounce or 15 fractional part of an ounce; and

16 (d) For little cigars, an amount per cigar equal to the cigarette 17 tax under chapter 82.24 RCW.

(2) Taxes under this section ((shall)) must be imposed at the time 18 the distributor (a) brings, or causes to be brought, into this state 19 20 from without the state tobacco products for sale, (b) makes, 21 manufactures, fabricates, or stores tobacco products in this state for 22 sale in this state, (c) ships or transports tobacco products to 23 retailers in this state, to be sold by those retailers, or (d) handles 24 for sale any tobacco products that are within this state but upon which 25 tax has not been imposed.

(3) The moneys collected under this section ((shall)) must be
 deposited into the state general fund.

28 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 82.26 RCW 29 to read as follows:

30 (1)(a) Within one year following the date on which the requirement 31 for a tobacco product code is effective, payment of, or exemption from, 32 the tax imposed in RCW 82.26.020 must be verifiable on each single-unit 33 consumer-sized can or package of moist snuff, as provided in (b) of 34 this subsection.

35 (b) Within thirty days following the date on which notice of 36 proposed rule making to require a tobacco product code is published in 37 the federal register, the department must commence to develop a method

for using a tobacco product code to verify payment of, or exemption from, the tax imposed in RCW 82.26.020; to develop and implement a pilot project to test the method; and to develop a plan for adoption of rules to implement the method. The department must report to the legislature on its progress annually by December 1st through the year following the year in which the method is implemented.

7 (2) If notice of proposed rule making to require a tobacco product code is not published in the federal register by July 1, 2011, the 8 department must determine and recommend to the legislature by November 9 10 1, 2014, a method to verify payment of, or exemption from, the tax imposed in RCW 82.26.020, by means of stamping, use of manufacturers' 11 digitally readable product identifiers, or any other method, and must 12 13 complete and present to the legislature a study of compliance with the 14 tax imposed in RCW 82.26.020, the effect of noncompliance on state revenue, and the effect of adopting a method to verify payment of, or 15 16 exemption from, the tax.

17 (3) For purposes of this section, "tobacco product code" means a 18 code that is required on the label of a tobacco product for purposes of 19 tracking or tracing the product through the distribution system under 20 final regulations adopted by the secretary of the United States 21 department of health and human services.

22 Sec. 7. RCW 82.26.030 and 2005 c 180 s 1 are each amended to read 23 as follows:

24 It is the intent and purpose of this chapter to levy a tax on all tobacco products sold, used, consumed, handled, or distributed within 25 26 this state and to collect the tax from the distributor as defined in 27 RCW 82.26.010. It is the further intent and purpose of this chapter to 28 impose the tax once, and only once, on all tobacco products for sale in this state, but nothing in this chapter ((shall)) may be construed to 29 30 exempt any person taxable under any other law or under any other tax 31 imposed under Title 82 RCW. It is the further intent and purpose of this chapter that the distributor who first possesses the tobacco 32 product in this state ((shall be)) is the distributor liable for the 33 tax and that (1) for moist snuff the tax will be based on the net 34 weight listed by the manufacturer and (2) in most other instances the 35 36 tax will be based on the actual price that the distributor paid for the 37 tobacco product, unless the distributor is affiliated with the seller.

1 <u>NEW SECTION.</u> Sec. 8. The following acts or parts of acts are each 2 repealed:

3 (1) RCW 82.24.027 (Additional tax imposed--Rate--Deposited into the 4 general fund) and 2009 c 479 s 68, 2008 c 86 s 303, 1999 c 309 s 925, 5 & 1986 c 3 s 12; and

6 (2) RCW 82.24.028 (Additional tax imposed--Rate--Deposited into the 7 general fund) and 2009 c 479 s 69, 2008 c 86 s 304, & 2002 c 2 s 3.

8 <u>NEW SECTION.</u> Sec. 9. Section 2 of this act applies only with 9 respect to tax liability incurred under chapter 82.24 RCW on or after 10 May 1, 2010, for the sale, use, consumption, handling, possession, or 11 distribution of cigarettes.

12 <u>NEW SECTION.</u> Sec. 10. Section 5(1) (a), (b), and (d) of this act 13 applies only with respect to tax liability incurred under chapter 82.26 14 RCW on or after May 1, 2010, for the sale, handling, or distribution of 15 cigars, little cigars, and other tobacco products.

16 <u>NEW SECTION.</u> Sec. 11. Section 5(1)(c), chapter . . ., Laws of 2010 (this act) applies only with respect to tax liability incurred under chapter 82.26 RCW on or after October 1, 2010, for the sale, handling, or distribution of moist snuff.

20 <u>NEW SECTION.</u> Sec. 12. This act is necessary for the immediate 21 preservation of the public peace, health, or safety, or support of the 22 state government and its existing public institutions, and takes effect 23 May 1, 2010.

> Passed by the House April 12, 2010. Passed by the Senate April 12, 2010. Approved by the Governor April 23, 2010. Filed in Office of Secretary of State April 23, 2010.